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# CITY OF WILMINGTON <br> Union 320 

2023 SALARY ADMINISTRATION PROGRAM
FINAL

July 2023

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## METHODOLOGY

## Introduction

Peter R. Johnson \& Company (PRJ), specialists in compensation consulting, was retained by the City of Wilmington for the purpose of conducting a compensation review for its Union 320 positions. The following information details the project methodology.

- Initially, Peter R. Johnson \& Company (PRJ) gathered organizational information in the form of base compensation, and other data, as necessary.
- Conducted interviews with key senior leaders.
- Reviewed published surveys for competitive labor market comparisons.
- "Matched" positions to survey job descriptions to ensure appropriate comparisons.
- Competitive labor market has been defined to include organizations of a similar size (operating budget, number of employees), geographic region and industry.
- Data was extracted and tabulated from the published surveys based upon the cluster comparisons noted above. Percentiles and medians were also utilized in the analysis.
- The data was adjusted econometrically from the date of the data collection to July 2023.
- The survey data utilized and resulting average rates of base compensation are displayed for all positions.
Once competitive labor market rates were identified, the consultant developed the salary structure which reflects the trend of data. Average rates of pay for the positions provide the foundation for the grade midpoint, or average market rate for the position.

After updating the salary ranges, a financial analysis (or compa-ratio) was developed to determine the competitive compensation posture of the City of Wilmington's Union 320 employees. The compa-ratio analysis compares the current rate of pay for the incumbent to the proposed grade midpoint.

If the employee makes $\$ 50,000$, and the grade midpoint is $\$ 50,000$, a compa-ratio of $100 \%$ would result. This could be interpreted that the employee is receiving $100 \%$ of the current market rate for the position.

Peter R. Johnson \& Company consultants recommend utilizing the first third of the proposed salary structure as a targeted hiring range for most positions.
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## METHODOLOGY <br> The Development of a Salary Administration Program

2.Benchmark

- Collect organizational information
- Conduct interviews
- Determine the comparative labor market
- Match positions to survey jobs to determine market pay rates

Use market pay rates for benchmark positions to create salary range with position levels.
3.Develop

- Place matched jobs into appropriate level.
- Market data should fall within the middle third of "correct" level

Slot jobs not matched to market data into range based on other comparative data such as internal equity of positions

Create position level summary incorporating all jobs within the organization

Calculate the compa-ratio for all employees

- Analyze organization's overall compa-ratio
- Review each individual employee's position against the midpoint
8.Analyze
- Increase below minimum employees' salaries to the range minimum
9.Adjust
- Review other employees' range positions for salary adjustments based on compression, superior performance, tenure, etc.


## EXECUTIVE SUMMARY

This section highlights top level findings and results from the Salary Administration program review.

## KEY FINDINGS

## Position Levels

- 8 Levels - 320-01 through 320-11


## Range Spreads

- $40 \%$


## COMMENT

Level 320-08 is vacant to allow for additional higher level positions in this program.

Range spreads of $40 \%$ are common in salary administration programs for manual labor jobs. These spreads are twice as wide as the previous ranges.

Compa-Ratio

- 85.9\%


## Employees Under Range Minimum

- 54 Employees - $\$ 84,799$

Compa-ratio After Minimum Adjustment

- $87.1 \%$

We recommend bringing all employees to the range minimum.
A compa-ratio of $85.9 \%$ suggests that in the aggregate, employees are paid $14 \%$ below market.

## Employees Over Range Maximum

- None


## Observations

- Job descriptions for job families with multiple levels (e.g., Laborer, Equipment Operator, Maintenance Mechanic) delineated very little differentiation between the levels. It was unclear to us how incumbents' experience or skills were differentiated among the levels. Too many levels exist for these roles which are not supported by the market data. We recommend a thorough review of these positions and suggest the roles be collapsed to fewer positions.
- We suggest collapsing the job titles of Technical Maintenance Mechanic I to the generic Maintenance Mechanic I position. The job descriptions were essentially the same.
- We have re-numbered the levels to avoid comparisons with old grades.
- We recommend changing the title of Equipment Operator IV to Equipment Operator
- We recommend changing the title of Equipment Operator V to Equipment Operator, Sr.


## EXTERNAL SALARY SOURCES

PRJ utilized the following external resources throughout the compensation project. All our research is based on an appropriate array of current and validated data sources to access the most relevant market data by industry, geography, and organization size, thus ensuring the necessary levels of source integrity and objectivity.

1) Economic Research Institute - Salary Assessor

Cluster 1 - Wilmington +100 miles, Government and Municipal Workers
Cluster 2 - Wilmington +100 miles, All Industries
2) CompAnalyst

Cluster 1 - Philadelphia Region, Government and Municipal Workers, $\$ 200-\$ 500 \mathrm{~mm}$ Budget
Cluster 2 - Philadelphia Region, All Industries, $\$ 200-\$ 500 \mathrm{~mm}$ Budget
Cluster 3 - Philadelphia Region, Government and Municipal Workers, 1000-1500 Employees
Cluster 4 - Philadelphia Region, All Industries, 1000-1500 Employees
Cluster 5 - Mid-Atlantic Region, Government and Municipal Workers, $\$ 200-\$ 500 \mathrm{~mm}$ Budget
Cluster 6 - Mid-Atlantic Region, All Industries, \$200-\$500 mm Budget
Cluster 7 - Mid-Atlantic Region, Government and Municipal Workers, 1000-1500 Employees
Cluster 8 - Mid-Atlantic Region, All Industries, 1000-1500 Employees
3) Peter R. Johnson \& Company Confidential Client Files

## 2023 POSITION LEVEL SUMMARY

This page illustrates the Position Levels and the placement of each position/title. Placement is based on market-based compensation similarities, and relative value among positions within this structure.

| New Level | Title |
| :---: | :---: |
| 320-01 | General Laborer I |
| 320-02 | General Laborer II |
| 320-03 | General Laborer III |
| 320-03 | Maintenance Mechanic I |
| 320-03 | Nursery Technician |
| 320-03 | Technical Maintenance Mechanic I |
| 320-04 | Labor Foreman 1 |
| 320-04 | Maintenance Mechanic II |
| 320-04 | Pool Mechanic |
| 320-04 | Sanitation Worker |
| 320-04 | Traffic Technician II |
| 320-04 | Tree Climber I |
| 320-05 | Equipment Operator * (previously Equipment Operator IV) |
| 320-05 | Maintenance Mechanic III |
| 320-05 | Sanitation Driver |
| 320-05 | Traffic Maintenance Technician II |
| 320-06 | Building Technician I |
| 320-06 | Equipment Operator, Sr * (previously Equipment Operator V) |
| 320-06 | Maintenance Mechanic IV |
| 320-06 | Plant Operator III |
| 320-06 | Signal Electrician |
| 320-07 | Plant Mechanic |
| 320-07 | Senior Signal Electrician |
| 320-07 | Small Engine Mechanic |
| 320-08 | Vacant Level |

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## 2023 EXTERNAL SALARY COMPARISONS

This analysis highlights key pieces of comparative information for each Position Level:

1) External Survey Data: reports the average salary data per our market research
2) Middle Third: the majority of survey data will fall within the "middle third" of the proposed salary range.

| New Level | Title |
| :---: | :--- |
| $320-01$ | General Laborer I |
| 320-02 | General Laborer II |
|  |  |
| $320-03$ | General Laborer III |
| $320-03$ | Maintenance Mechanic I |
| $320-03$ | Nursery Technician |
|  |  |
| $320-04$ | Labor Foreman 1 |
| $320-04$ | Maintenance Mechanic II |
| $320-04$ | Pool Mechanic |
| $320-04$ | Sanitation Worker |
| $320-04$ | Traffic Technician II |
| $320-04$ | Tree Climber I |
| $320-05$ | Maintenance Mechanic III |
| $320-05$ | Sanitation Driver |
| $320-06$ |  |
| $320-06$ | Building Technician I Operator III |
| $320-06$ | Maintenance Mechanic IV |
| $320-07$ | Plant Mechanic |
| $320-07$ | Senior Signal Electrician |
| $320-07$ | Small Engine Mechanic |
| $320-08$ | Vacant Level |

Market
Data
\$35,797
\$39,832
\$44,429
\$44,720
\$43,202
\$48,103 \$44,553-\$49,795 \$39,312-\$55,036
\$47,819
\$48,214
\$45,648
\$48,006
\$49,184
\$53,082 \$48,109-\$53,769 \$42,449-\$59,429
\$51,308
$\$ 54,454 \quad \$ 51,960-\$ 58,072 \quad \$ 45,847-\$ 64,185$
\$56,680
\$56,202
\$58,261
\$56,125-\$62,727 \$49,522-\$69,330
\$63,190
\$58,115

NA
\$60,623 - \$67,755
\$53,491-\$74,887

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## 2023 BASE SALARY STRUCTURE - STANDARD

| Position <br> $\underline{\text { Level }}$ | $\underline{\text { Minimum }}$ | $\underline{\mathbf{1 / 3}}$ | $\underline{\text { Midpoint }}$ | $\underline{\mathbf{2 / 3}}$ | $\underline{\text { Maximum }}$ | $\underline{\text { Spread }}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| $\mathbf{3 2 0 - 0 1}$ | $\$ 31,200$ | $\$ 35,360$ | $\$ 37,440$ | $\$ 39,520$ | $\$ 43,680$ | $40.0 \%$ |
| $\mathbf{3 2 0 - 0 2}$ | $\$ 33,696$ | $\$ 38,189$ | $\$ 40,435$ | $\$ 42,681$ | $\$ 47,174$ | $40.0 \%$ |
| $\mathbf{3 2 0 - 0 3}$ | $\$ 36,400$ | $\$ 41,253$ | $\$ 43,680$ | $\$ 46,107$ | $\$ 50,960$ | $40.0 \%$ |
| $\mathbf{3 2 0 - 0 4}$ | $\$ 39,312$ | $\$ 44,553$ | $\$ 47,174$ | $\$ 49,795$ | $\$ 55,036$ | $40.0 \%$ |
| $\mathbf{3 2 0 - 0 5}$ | $\$ 42,449$ | $\$ 48,109$ | $\$ 50,939$ | $\$ 53,769$ | $\$ 59,429$ | $40.0 \%$ |
| $\mathbf{3 2 0 - 0 6}$ | $\$ 45,847$ | $\$ 51,960$ | $\$ 55,016$ | $\$ 58,072$ | $\$ 64,185$ | $40.0 \%$ |
| $\mathbf{3 2 0 - 0 7}$ | $\$ 49,522$ | $\$ 56,125$ | $\$ 59,426$ | $\$ 62,727$ | $\$ 69,330$ | $40.0 \%$ |
| $\mathbf{3 2 0 - 0 8}$ | $\$ 53,491$ | $\$ 60,623$ | $\$ 64,189$ | $\$ 67,755$ | $\$ 74,887$ | $40.0 \%$ |

## 2023 BASE SALARY STRUCTURE - STEPS

| Position Level | Step 1 <br> Minimum | Step 2 | Step 3 | Step 4 | Step 5 | Step 6 Midpoint | Step 7 | Step 8 | Step 9 | Step 10 | Step 11 <br> Maximum | Spread |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 320-01 | \$31,200 | \$32,448 | \$33,696 | \$34,944 | \$36,192 | \$37,440 | \$38,688 | \$39,936 | \$41,184 | \$42,432 | \$43,680 | 40.0\% |
| 320-02 | \$33,696 | \$35,044 | \$36,392 | \$37,739 | \$39,087 | \$40,435 | \$41,783 | \$43,131 | \$44,478 | \$45,826 | \$47,174 | 40.0\% |
| 320-03 | \$36,400 | \$37,856 | \$39,312 | \$40,768 | \$42,224 | \$43,680 | \$45,136 | \$46,592 | \$48,048 | \$49,504 | \$50,960 | 40.0\% |
| 320-04 | \$39,312 | \$40,884 | \$42,457 | \$44,029 | \$45,602 | \$47,174 | \$48,746 | \$50,319 | \$51,891 | \$53,464 | \$55,036 | 40.0\% |
| 320-05 | \$42,449 | \$44,147 | \$45,845 | \$47,543 | \$49,241 | \$50,939 | \$52,637 | \$54,335 | \$56,033 | \$57,731 | \$59,429 | 40.0\% |
| 320-06 | \$45,847 | \$47,681 | \$49,515 | \$51,348 | \$53,182 | \$55,016 | \$56,850 | \$58,684 | \$60,517 | \$62,351 | \$64,185 | 40.0\% |
| 320-07 | \$49,522 | \$51,503 | \$53,484 | \$55,464 | \$57,445 | \$59,426 | \$61,407 | \$63,388 | \$65,368 | \$67,349 | \$69,330 | 40.0\% |
| 320-08 | \$53,491 | \$55,631 | \$57,770 | \$59,910 | \$62,049 | \$64,189 | \$66,329 | \$68,468 | \$70,608 | \$72,747 | \$74,887 | 40.0\% |

## COMPA-RATIO ANALYSIS BASED ON 2023 BASE SALARY STRUCTURE

This page illustrates the Compa-Ratio for each level, by comparing current pay to the midpoint of newly proposed salary range. This is useful for identifying market-competitiveness issues.

| $\frac{\text { Position }}{\text { Level }}$ | Current$\underline{\text { Salary }}$ | Number of |  | $\frac{\text { Compa- }}{\underline{\text { Ratio }}}$ |
| :---: | :---: | :---: | :---: | :---: |
|  |  | Incumbents | X Midpoint |  |
| 320-01 | \$143,357 | 4 X \$37,440 | \$143,357 | 95.7\% |
|  |  |  | \$149,760 |  |
| 320-02 | \$929,118 | 26 X \$40,435 | \$929,118 | 88.4\% |
|  |  |  | \$1,051,310 |  |
| 320-03 | \$453,910 | 12 X \$43,680 | \$453,910 | 86.6\% |
|  |  |  | \$524,160 |  |
| 320-04 | \$1,455,313 | 34 X \$47,174 | \$1,455,313 | 90.7\% |
|  |  |  | \$1,603,916 |  |
| 320-05 | \$1,734,640 | 40 X \$50,939 | \$1,734,640 | 85.1\% |
|  |  |  | \$2,037,560 |  |
| 320-06 | \$1,248,255 | 28 X \$55,016 | \$1,248,255 | 81.0\% |
|  |  |  | \$1,540,448 |  |
| 320-07 | \$275,216 | 6 X \$59,426 | \$275,216 | 77.2\% |
|  |  |  | \$356,556 |  |
|  |  | Total: | \$6,239,809 | 85.9\% |
|  |  |  | \$7,263,710 |  |

## GLOSSARY OF SALARY ADMINISTRATION TERMS

| Base Compensation: | The wages/salary paid to an employee without bonus or overtime. |
| :--- | :--- |
| Benefit: | Generally, non-cash compensation paid to an employee. Some are <br> mandated by law (social security, unemployment compensation, <br> and workers' compensation); others vary by firm or industry <br> (health/medical insurance, life insurance, medical plan, paid <br> vacation, pension/retirement, etc.) |
| Compa-ratio: | An employee's annual salary divided by the job range midpoint. <br> The compa-ratio illustrates an employee's pay as a percentage of <br> the market rate for that position. |
| Compensation: | A general term describing the full spectrum of wages and benefits, <br> both current/direct and deferred, that workers receive out of their <br> employment. |
| Equity: | A policy of being fair and impartial when determining employee <br> compensation, taking into consideration individual ability, <br> performance, and tenure. |
| Exempt: | A salaried employee who is not entitled to overtime pay according <br> to the Fair Labor Standards Act. |
| Incumbent: | An existing employee who holds a specific position within an <br> organization. |
| Internal Equity: | A policy of fairly and impartially considering the individual ability <br> and performance of a newly appointed employee while taking <br> internal/departmental wage levels into account. Internal equity is <br> the reconciliation or balancing of "market" compensation levels <br> with actual internal wage levels. |
| A formal record of the principal functions, duties, and |  |
| responsibilities of a position. |  |

## GLOSSARY OF SALARY ADMINISTRATION TERMS

| Maximum Salary: | The highest salary that may be paid to any individual in a <br> position within a position level or grade. |
| :--- | :--- |
| Midpoint: | The salary midpoint is the middle point of a salary range's <br> minimum and maximum. The "market-rates" provide the <br> foundation for midpoints. |
| Minimum Salary: | The lowest salary that may be paid to any individual who <br> demonstrates satisfactory performance in an assigned level. |
| New Hire: | A newly hired employee of the organization. |
| Non-exempt: | An hourly employee who is entitled to overtime pay according <br> to the Fair Labor Standards Act. |
| Performance | Concepts and tools used to clarify expectations, measure <br> employee effectiveness, identify actions for development or <br> improved performance, and to provide a means of |
| Performance Appraisal: | communicating overall performance with the employee. |
| Position Level: | A grouping of positions whose internal responsibilities and/or <br> external labor market rates fall within a similar range. |
| (aka "Job Grade") | The distance between the minimum and the maximum salary |
| Range Spread: | range. The width of the range may very when greater or <br> lesser flexibility is required. |
| Salary Administration: | A system of practices to guide consistent, fair, and defensible <br> compensation decisions which are made during normal <br> business operations: new hires, promotions, transfer, changes <br> in the labor market, etc. A salary administration program <br> ensures overall integrity of the structure. |
| Displays the amount of compensation paid for a specific |  |

Performance
Management /
Performance Appraisal:

Position Level: (aka "Job Grade")

## Range Spread:

Salary Range:

Displays the amount of compensation paid for a specific maximum salary that could be paid for a specific position.

## GLOSSARY OF SALARY ADMINISTRATION TERMS

## Salary Structure:

## Salary Survey:

Salary:

Starting Salary:

Total Compensation:

A series of salary ranges which progress in an orderly alignment from the lowest level to the highest level of positions covered.

A standard method of finding out what other organizations are paying for specific jobs, or job classes. Typically, salary data is compared for representative positions drawn by industry, geography, and organization size.

Earnings of an employee for services performed during a specific period of time.

The salary normally paid to an individual hired in or promoted to a given position.

Employee's base salary plus bonus compensation.

